MONTHLY OPINION REPORT

CALIFORNIA ATTORNEY GENERAL'S OFFICE



KAMALA D. HARRIS Attorney General

NATHAN R. BARANKIN Chief Deputy Attorney General SUSAN DUNCAN LEE

SUSAN DUNCAN LEE Supervising Deputy Attorney General OPINION UNIT Anya M. Binsacca, Deputy Lawrence M. Daniels, Deputy Diane E. Eisenberg, Deputy Manuel M. Medeiros, Deputy Marc J. Nolan, Deputy

Sara J. Russell, Deputy Stephanie Grimes, SSA



OPINION UNIT P. O. Box 944255 Sacramento, CA 94244-2550 (916) 324-5172

June 1, 2015

The Attorney General's Opinion Unit is responsible for researching and drafting the formal opinions of the Attorney General. This Monthly Opinion Report lists all of the questions that are currently under consideration for formal opinions.

If you would like to give us your input on any of these questions, the Opinion Unit would be delighted to hear from you. The Attorney General welcomes and solicits the views of all interested persons concerning the legal issues raised in any question submitted for an opinion. Views should be in writing and directed to the deputy assigned to prepare the opinion. All views submitted before publication will be considered, but early submissions are greatly preferred. All submissions will be treated as public records subject to disclosure under the Public Records Act.

QUESTIONS SUBMITTED IN OPINION REQUESTS ASSIGNED DURING MAY 2015

15-501 requested by Relator City of Commerce concerning the following question:

Quo warranto matter: Is councilmember ineligible to serve on city council for criminal conduct that occurred during an earlier term on council? (Assigned to Deputy Attorney General Anya M. Binsacca)

OPINIONS PENDING

- Is a California charter school and its board or directors subject to: a) the Ralph M. Brown Act; or b) the California Public Records Act; or c) the Political Reform Act of 1974; or d) Government Code section 1090; or e) the review and inspection of books and records, by a Grand Jury formed pursuant to Penal Code section 888? (Most notably, the Grand Jury whose function it is to investigate and inquire into county functions of civil concern, *also see* Penal Code section 933.6.) (Medeiros)
- May a court impose a probation condition on a DUI defendant to make a specified payment to the DUIRR Program? (Eisenberg)
- To facilitate compliance with *Brady v. Maryland*, may the California Highway Patrol lawfully release to the district attorney's office the names of officers who have sustained complaints of dishonesty or moral turpitude conduct, with no information other than the officer's name and date of earliest conduct, so that the district attorney may bring a *Pitchess/Brady* motion for in camera review of the officers' personnel files? Does Penal Code section 832.7, subdivision (a), authorize the district attorney to routinely review the personnel files of peace officers who will be prosecution witnesses? (Lee)
- Whether a private attorney acting as a contract city attorney can also act as "bond counsel" for the same municipality and be paid based on a percentage of the bond sale without violating Government Code section 1090? (Binsacca)
- May a former local agency employee serve on that same public agency's elected Board of Directors while still being carried on that agency's employee payroll solely for purposes of utilizing unused vacation leave remaining from his/her time as an active employee? (Eisenberg)
- In connection with a school or community college bond measure, does a district violate state law by contracting with a bond underwriter for both pre-election campaign services and post-election underwriting services? (Medeiros)
- Does Proposition 26 require that prior to a County Board of Supervisors enacting an ordinance requiring a cable television company to pay to the County a PEG (public, educational, and governmental access) fee equal to one percent (1%) of the gross revenues under the Digital Infrastructure and Video Competition Act ("DIVCA"), the voters must first approve the imposition of such a fee? (Binsacca)

- Are reverse cellular phone kiosks "secondhand dealers" within the meaning of Business and Professions Code section 21626? (Binsacca)
- Does Government Code section 1090 prohibit a city agency from utilizing the services of a public relations firm that occasionally retains the services of a city council member for its non-city clients? (Nolan)
- Does state law preempt a local ordinance that would require dentists in that jurisdiction to provide their patients with a Dental Materials Fact Sheet and Statement of Rights before performing specified procedures? (Eisenberg)
- May a county clerk charge the district attorney's office for certified court records? (Medeiros)
- Are medical assistants legally permitted to perform basic pulmonary function testing, such as spirometry? (Daniels)
- May health care professionals offer online discounts for their services through a third-party internet marketer? (Medeiros)
- 1. May non-attorneys represent parties in (1) administrative proceedings conducted before the Office of Administrative Hearings, or (2) "due process hearings" conducted under the Education Code? (Medeiros)
- May the "premium" generated from a school district bond sale be used to pay for expenses of issuance and other transaction costs? (Nolan)
- 14-301 May an attorney who sits on a city council represent clients with interests adverse to that city? (Daniels)
- 14-302 Under the Brown Act open meetings law, may a community college board of trustees meet in closed session to discuss and negotiate the terms of a project labor agreement? (Daniels)
- 14-304 Under state law, may local authorities restrict parking on public streets to those persons issued residential parking permits? (Russell)
- May an automated photographic enforcement system (AES) be used to detect and enforce violations of the anti-gridlock law (Veh. Code section 22526) at intersections where an AES is otherwise authorized? (Binsacca)
- What is the scope of intergovernmental immunity (Gov. Code §§ 53090-53091) where a city owns and leases real property in an unincorporated area of a county? (Russell)
- 14-603 Are the City of Fortuna's dog licensing ordinances authorized under state law? (Daniels)
- 14-901 If a school superintendent's employment contract allows the superintendent to receive cash in lieu of medical benefits, may the school board members receive an equivalent sum in a whole life insurance policy in lieu of medical benefits? (Daniels)

(Lee)

(Binsacca)

15-501

14-902	Must licensed subcontractors "pre-qualify" for school district projects under Public Contracts Code section 20111.6? (Medeiros)
14-1203	Do technical failures in local agencies' websites violate online agenda posting requirements subject to the Brown Act open meeting laws? (Gov. Code § 54954.2) (Binsacca)
14-1206	Must Caltrans pay fees imposed by county to cover county's costs for inspecting and reporting on Caltrans surface mining operations within the county? (Russell)
15-101	May Prison Industry Authority deposit funds in a commercial bank account not subject to immediate access or control by other state agencies? (Binsacca)
15-201	What are the reporting requirements under the Child Abuse and Neglect Reporting Act for consensual acts between minors of a like age? (Eisenberg)
15-301	Is the time for filing the report required under Business and Professions Code section 805 tolled when a healing arts licentiate requests a hearing on the action that triggered the filing requirement? (Binsacca)
15-401	Quo warranto matter: May the same person simultaneously serve as a Director of the Water Replenishment District of Southern California and member of the Carson city council? (Daniels)
15-402	What state oversight mechanisms may constitute "active state supervision" for purposes of the state action immunity doctrine in antitrust actions?

CONCLUSIONS OF OPINIONS ISSUED IN MAY 2015

Quo warranto matter: Is councilmember ineligible to serve on city council for criminal conduct that occurred during an earlier term on council?

No opinions were issued in May.

OPINIONS CANCELLED IN MAY 2015

No opinions were cancelled in May.

The deputies assigned to the questions submitted can be reached at the following addresses and telephone numbers:

- Anya M. Binsacca: Anya.Binsacca@doj.ca.gov; 455 Golden Gate Avenue, Suite 11000, San Francisco, CA 94102; (415) 703-5713.
- Lawrence M. Daniels: Larry.Daniels@doj.ca.gov; 300 S. Spring Street, Los Angeles, CA 90013; (213) 897-2288.
- Diane E. Eisenberg: Diane.Eisenberg@doj.ca.gov; 455 Golden Gate Avenue, Suite 11000, San Francisco, CA 94102; (415) 703-1821.
- Susan Duncan Lee: Susan.Lee@doj.ca.gov; 455 Golden Gate Avenue, Suite 11000, San Francisco, CA 94102; (415) 703-5876.
- Manuel M. Medeiros: Manuel.Medeiros@doj.ca.gov; P. O. Box 944255, Sacramento, CA 94244-2550; (916) 323-1996.
- Marc J. Nolan: Marc.Nolan@doj.ca.gov; 300 S. Spring Street, Los Angeles, CA 90013; (213) 897-2255.
- Sara J. Russell: Sara.Russell@doj.ca.gov; P. O. Box 944255, Sacramento, CA 94244-2550; (916) 323-5166.