SUPERIOR COURT OF CALIFORNIA • COUNTY OF FRESNO Civil Unlimited Department, Central Division			Enter	Entered by:	
TITLE OF CASE: The People of the State of California; California Secretary of State vs. County of Fresno/ WM					
· · · · · · · · · · · · · · · · · · ·				Case	Number:
MINUTE ORDER			24CECG03179		
Date: June 2, 2025		Re: Fron	n Chambers		
Department: 501		Judge/Ter	nporary Judge: D. Tyler Tha	arpe	
Court Clerk: S. Nunez	Reporter/Tape: Not Reported				
Appearing Parties:					
Plaintiff: No Appearance			1	,	appearing on behalf of Plaintiff
Defendant: No Appearanc	9				appearing on behalf of Defendant
Off Calendar					
Continued to at	Dept	for			1
The matter having been unc Mandate:	er advisemer	nt the court i	now ussues an Order After H	learing	g on Plaintiff's Petition for Writ of

Please see Order After Hearing Attached:

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8	SUPERIOR COURT OF CALIFORNIA						
9	COUNTY OF FRESNO						
10	COUNTI OF FRESHO						
-) Case No. 24CECG03179					
11	CALIFORNIA, ex rel. ROB BONTA, Attorney General of the State)) ORDER AFTER HEARING ON					
12	of California, and DR. SHIRLEY N. WEBER, in her official) PLAINTIFFS' PETITION FOR WRIT) OF MANDATE AND COMPLAINT FOR					
13	capacity as California) INJUNCTIVE AND DECLARATORY) RELIEF					
14	Petitioners,)) Date: April 8, 2025					
15)) Dept.: 501					
16							
17 18	COUNTY OF FRESNO, JAMES A. KUS, in his official capacity as the Fresno County Clerk, and DOES 1 through 50, inclusive,)					
19	Respondents.)))					
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21)					
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23		I.					
24	INTRODUCTION						
25	Petitioners bring the instant Petition for Writ of Mandate and						
26	Complaint for Injunctive and Declaratory Relief to challenge						
. 27							
28	respondent County of Fresno's (the County's) enactment of Measure A, which provides that elections for the County's district attorney						
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1	and sheriff shall occur in the gubernatorial election cycle.
2	Petitioners argue that the County's enactment of Measure A is not
3	authorized by the California Constitution and conflicts with
4	Assembly Bill 759 (AB759), enacted in September 2022, which provides
5	that "[a]n election to select a district attorney and sheriff shall
6	be held with the presidential primary." (Elec. Code, § 1300, subd.
7	(a)(1).) AB759 also provides that it "applies to both general law
8	and charter counties, except those charter counties that, on or
9	before January 1, 2021, expressly specified in their charter when
10	an election for district attorney or sheriff would occur." The
11	County is a charter county, but its charter did not expressly state
12	when the elections for district attorney or sheriff would be held
13	until the enactment of Measure A on March 5, 2024. Thus, petitioners
14	contend that the County's enactment of Measure A conflicts with
15	state law and is preempted. For the reasons stated herein, the court
16	agrees.
17	II.
18	FACTUAL AND PROCEDURAL BACKGROUND

19 The Legislature enacted and the Governor signed AB759 in 20 September 2022. AB759 repealed former Elections Code section 1300 21 and replaced it with a provision stating that "[a]n election to 22 select a district attorney and sheriff shall be held with the 23 presidential primary." (Elec. Code, § 1300, subd. (a)(1).) AB759 24 further states that it applies to "both general and charter law counties, except those charter counties that, on or before January 25 26 1, 2021, expressly specified in their charter when an election for 27 district attorney or sheriff would occur." (Elec. Code, § 1300, 28 subd. (c).)

COUNTY OF FRESNO Fresno, CA

1 On August 22, 2023, the Fresno County Board of Supervisors 2 approved Resolution 23-287 concerning the timing of county elections 3 for district attorney and sheriff. The resolution called for a 4 special election to place Measure A on the ballot for the March 5, 5 2024, primary election. Measure A would amend the Fresno County 6 charter to "establish the election dates for Sheriff and District 7 Attorney to be held in qubernatorial, non-presidential election years as done previously in the County of Fresno." (Res. 23-287, 8 9 at p. 2.) The voters the County approved Measure A on March 5, 2024, thereby adding the provisions of Measure A to the Fresno 10 11 County charter.

Petitioners filed their Petition for Writ of Mandate and request for other related relief on July 26, 2024, challenging the adoption of Measure A by the County. Respondents filed their Answer on September 30, 2024.

16 The parties argued the merits of the Petition on April 8, 2025. 17 Deputy Attorney General S. Clinton Woods appeared on behalf of 18 Chief Deputy County Counsel Peter Wall appeared on petitioners. 19 behalf of respondents. After hearing oral argument, the court 20 ordered the court reporter to prepare a transcript, with the matter 21 to be taken under advisement upon receipt of the transcript. The 22 transcript was received on May 13, 2025, at which time the court 23 took the matter under advisement. The court now takes the matter 24 out from under advisement and issues this Order.

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III.

STANDARD OF REVIEW

27 "A writ of mandate may be issued by any court to any inferior 28 tribunal, corporation, board, or person, to compel the performance

1 of an act which the law specially enjoins, as a duty resulting from 2 an office, trust, or station..." (Code Civ. Proc., § 1085, subd. 3 (a).) "The writ must be issued in all cases where there is not a 4 plain, speedy, and adequate remedy, in the ordinary course of law. 5 It must be issued upon the verified petition of the party 6 beneficially interested." (Code Civ. Proc., § 1086.)

7 "To obtain writ relief under Code of Civil Procedure section 8 1085, the petitioner must show there is no other plain, speedy, and 9 adequate remedy; the respondent has а clear, present, and 10 ministerial duty to act in a particular way; and the petitioner has 11 a clear, present and beneficial right to performance of that duty. 12 A ministerial duty is one that is required to be performed in a prescribed manner under the mandate of legal authority without the 13 14 exercise of discretion or judgment. [1] Issuance of a writ of 15 mandate ```is not necessarily a matter of right, but lies rather in 16 the discretion of the court, but where one has a substantial right 17 to protect or enforce, and this may be accomplished by such a writ, 18 and there is no other plain, speedy and adequate remedy in the 19 ordinary course of law, [the petitioner] is entitled as a matter of 20 right to the writ, or perhaps more correctly, in other words, it 21 would be an abuse of discretion to refuse it." '" (County of San 22 Diego v. State of California (2008) 164 Cal.App.4th 580, 593, 23 citations omitted.)

24 "The writ will issue against a county, city or other public 25 body or against a public officer. However, the writ will not lie 26 to control discretion conferred upon a public officer or agency. 27 Two basic requirements are essential to the issuance of the writ: 28 (1) A clear, present and usually ministerial duty upon the part of

1 the respondent; and (2) a clear, present and beneficial right in 2 the petitioner to the performance of that duty." (Venice Town 3 Council, Inc. v. City of Los Angeles (1996) 47 Cal.App.4th 1547, 4 1558, citations omitted.)

5 Also, under Code of Civil Procedure section 1060, "[a]ny person ... who desires a declaration of his or her rights or duties with 6 respect to another, ... may, in cases of actual controversy relating 7 8 to the legal rights and duties of the respective parties, bring an 9 original action or cross-complaint in the superior court for a 10 declaration of his or her rights and duties in the premises, 11 including a determination of any question of construction or 12 validity arising under the instrument or contract. He or she may 13 ask for a declaration of rights or duties, either alone or with other relief; and the court may make a binding declaration of these 14 rights or duties, whether or not further relief is or could be 15 16 claimed at the time." (Code Civ. Proc., § 1060.)

IV.

CONTENTIONS OF THE PARTIES

19 Petitioners seek a writ of mandate and related relief to set 20 aside the County's approval of Measure A, which sets a four-year 21 term for all of the County's officials except for the members of the Board of Supervisors, and further states that the elections 22 23 shall take place in the same year in which the Governor is elected. 24 Petitioners argue that the County's enactment of Measure A conflicts 25 with AB759, which provides that "[a]n election to select a district 26 attorney and sheriff shall be held with the presidential primary." 27 AB759 further provides that it "applies to both general law and 28 charter counties, except those charter counties that, on or before

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1 January 1, 2021, expressly specified in their charter when an 2 election for district attorney or sheriff would occur."

3 The County is a charter county, but it did not specify in its 4 charter when the elections for district attorney or sheriff would 5 occur on or before January 1, 2021. It did not adopt Measure A 6 until March 5, 2024. Thus, petitioners conclude that Measure A is 7 preempted and void, as general state laws preempt local ordinances 8 adopted by counties. While petitioners acknowledge that the County 9 is a charter county, and thus has the power to enact and enforce local ordinances, petitioners contend that the County does not have 10 11 the power to ignore state law, including laws regarding the timing 12 of elections. (Cal. Const., art. XI, § 4, subd. (q).) Petitioners 13 argue that there is nothing in the Constitution that authorizes the 14 County to set the timing of elections for District Attorney and 15 Sheriff, or to ignore a state law that sets the timing of such 16 elections. In fact, petitioners note that the County has never 17 before attempted to set the timing of District Attorney or Sheriff 18 The County's charter does allow the County to set the elections. 19 "terms" of the District Attorney and the Sheriff, but petitioners 20 argue that the Constitution defines "terms" narrowly as "the 21 prescribed period for which an officer has been elected and may 22 serve..." (Cal. Const., art. XI, § 4, subd. (c).)

Here, Measure A not only sets four-year terms for district attorneys and sheriffs, but it also states that elections for district attorney and sheriff will take place on gubernatorial election years. Therefore, petitioners conclude that Measure A is void, as it conflicts with AB759. In addition, petitioners argue that the timing of elections is a matter of statewide concern, and

1 || therefore Measure A is preempted by state law regarding the timing 2 | of elections for district attorney and sheriff.

3 In its opposition, the County argues that it is authorized 4 under its charter to establish the terms of County officers. Here, 5 the voters of Fresno County voted to approve Measure A. Measure A sets the terms for the district attorney and sheriff, as the term 6 7 of the elected official begins on the first Monday in January after the election. Thus, the County is authorized to specify in which 8 9 election cycle the election will be held in order to set the term 10 of the official. That is what Measure A does. Indeed, petitioners admit that the effect of AB759 is to set the terms of the district 11 12 attorney and sheriff, since it states that, for district attorneys 13 and sheriffs in counties to which the section applies, the shift in 14 their election cycle means that if they were elected in 2022, they 15 "shall serve a six-year term and the next election shall occur at 16 the 2028 presidential primary." (Elec. Code, § 1300, subd. (d), 17 italics added.) There is nothing in the Constitution that expressly prohibits the County from specifying when the elections of its 18 19 officers shall take place.

20 The County contends that, since it is a charter county, Measure 21 A has the same force and effect as a state statute and supersedes 22 The County argues that petitioners any conflicting state statute. 23 do not have the authority to curtail a power that is provided to 24 Therefore, the County concludes the County by the Constitution. 25 that Measure A is not preempted by AB759, and the Petition for Writ 26 of Mandate should be denied.

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1 v. 2 ANALYSIS 3 The Court agrees with petitioners that Measure A conflicts 4 with AB759 to the extent that Measure A specifies that the elections 5 of the County's district attorney and sheriff will be held in 6 gubernatorial election years, whereas AB759 states that the 7 elections of district attorneys and sheriffs shall be held with the 8 presidential primary. While the County does have the authority to 9 set the terms of its elected officials, it is not authorized under 10 the California Constitution to set the dates on which the elections 11 of local officials will be held. Therefore, Measure A is preempted 12 by AB759. As a result, the Court will grant the Petition and issue 13 the writ of mandate invalidating Measure A and its amendment to

14 Section 15 of the Fresno County charter, as well as petitioners' 15 related request for injunctive and declaratory relief.

16 AB759 states that "[a]n election to select a district attorney 17 and sheriff shall be held with the presidential primary." (Elec. 18 Code § 1300, subd. (a)(1).) AB759 specifies that it applies to 19 "both general law and charter counties, except those charter 20 counties that, on or before January 1, 2021, expressly specified in 21 their charter when an election for district attorney or sheriff would occur." (Elec. Code, § 1300, subd. (c).) 22

The County is a charter county, but its charter did not specify on or before January 1, 2021, when an election for district attorney or sheriff would occur.

Nevertheless, the County's voters approved Measure A on March 5, 2024, which amended the County's charter to state that "[a]ll elective officers [of the County] other than members of the Board

1 of Supervisors shall be nominated and elected for four-year terms 2 in the year in which the Governor of the State of California is 3 elected, in the manner provided for by general law concerning 4 primaries and general elections."

5 Thus, Measure A is in direct conflict with AB759, as Measure 6 A provides that the elections for district attorney and sheriff 7 shall be held in qubernatorial election years, while AB759 provides 8 that such elections shall be held with the presidential primary. 9 "Our state Constitution allows cities and counties to enact and 10 enforce local ordinances so long as they are 'not in conflict' with 11 the state's 'general laws.' (Cal. Const., art. XI, § 7.) Any 12 conflicting ordinance is preempted by state law and thus void." 13 (O'Connell v. City of Stockton (2007) 41 Cal.4th 1061, 1065.) Here, Measure A directly conflicts with AB759, a general law of the state, 14 15 and therefore it is preempted by state law and is void.

16 The County argues that Measure A is not preempted because it 17 is a charter county that is authorized by the provisions of the 18 California Constitution to adopt a charter that provides for the 19 "terms" of County officers, including the district attorney and 20 sheriff. (Cal. Const., art XI, § 4, subd. (c).) The County contends 21 that Measure A sets the terms of the district attorney and sheriff 22 at four years, with elections to take place on gubernatorial 23 election years, which is within its power as a charter county. 24 Therefore, it concludes that Measure A is a valid exercise of its 25 constitutional powers, and it cannot be preempted or superseded by 26 a statute enacted by the Legislature.

27 Under Article XI, section 3 of the California Constitution, 28 ["[f]or its own government, a county or city may adopt a charter by

1 majority vote of its electors voting on the question ... County 2 charters adopted pursuant to this section shall supersede any 3 existing charter and all inconsistent therewith. laws The provisions of a charter are the law of the State and have the force 4 5 and effect of legislative enactments." (Cal. Const., art. XI, § 3, 6 subd. (a).)

7 "County charters shall provide for: ... An elected sheriff, an 8 elected district attorney, an elected assessor, other officers, 9 their election or appointment, compensation, *terms* and removal." 10 (Cal. Const., art. XI, § 4, subd. (c), emphasis added.)

11 "Whenever any county has framed and adopted a charter, and the 12 same shall have been approved by the Legislature as herein provided, 13 the general laws adopted by the Legislature in pursuance of Section 14 1(b) of this article, shall, as to such county, be superseded by 15 said charter as to matters for which, under this section it is 16 competent to make provision in such charter, and for which provision 17 is made therein, except as herein otherwise expressly provided." 18 (Cal. Const., art. XI, § 4, subd. (g).)

Thus, "counties may, through their charters, provide for duties of county officers 'different from and inconsistent with those provided by the general laws' so long as such duties are properly grounded in the county's constitutional authority and do not incapacitate the county from performing its public functions." (*Coalition of County Unions v. Los Angeles County Bd. of Supervisors* (2023) 93 Cal.App.5th 1367, 1392, citation omitted.)

26 "'It is elementary law that a charter provision relating to 27 county officials is valid only if authorized by the state 28 Constitution.' Since counties constitute merely political

1 subdivisions of the state, they have independently only such legislative authority that has been expressly conferred by the 2 3 If the latter sources are Constitution and laws of the state. 4 silent in regard to the delegation of such authority, the authority 5 must still rest with the Legislature. However, if a charter 6 provision is properly authorized, then it supersedes general state 7 laws in conflict, but only to the extent it is not limited by the 8 Constitution. For, it is without dispute that local rules or 9 regulations relating to matters which a county is constitutionally 10 empowered to regulate by charter supersede general state laws on the subject, except as to matters covered by general law where '(a) 11 12 the local legislation attempts to impose additional requirements 13 [citations], or (b) the subject matter is one of state concern, and 14 the general law occupies the entire field [citation], or (c) the 15 subject matter is of such statewide concern that it can no longer 16 be deemed a municipal affair.'" (Younger v. Bd. of Supervisors 17 (1979) 93 Cal.App.3d 864, 870, citations omitted.)

18 "Therefore, a charter county has only those powers and can 19 enact within its charter only those provisions authorized by the 20 Constitution. These include those enumerated in article XI, section 21 4, supra. Further, in light of the language of subdivision (h) of 22 section 4, a charter county has all powers provided for counties 23 under the general laws as well, including those powers 'necessarily 24 implied from those expressed.'" (Younger, supra, 93 Cal.App.3d at 25 p. 870, citations omitted.)

26 Unlike charter cities, which have plenary authority over 27 matters deemed "municipal affairs", charter counties have only 28 narrow authority over their affairs. "Whereas charter county 'home

1 rule' authority is limited to matters concerning the structure and 2 operation of local government, the version of 'home rule' afforded 3 to a *charter city* is substantially more expansive. ... There is no corresponding grant of authority and autonomy over the 'county 4 5 affairs' of charter counties. Indeed, as noted above, the Constitution requires charter counties to provide for 6 `[t]he 7 performance of functions required by statute." (Dibb v. County of 8 San Diego (1994) 8 Cal.4th 1200, 1207, citations omitted, italics 9 in original.)

10 "Dibb specifically rejected the contention that 'charter counties have only such authority as is 'expressly' conferred by 11 12 the Constitution or by statute.' Instead, Dibb explained that the 13 appropriate inquiry is 'not whether the Constitution expressly conferred the specific challenged power, ' but whether 'given the 14 "authorized."'" 15 Constitution's text, the challenged power was 16 (Coalition of County Unions v. Los Angeles County Bd. of 17 Supervisors, supra, 93 Cal.App.5th at p. 1389, citations omitted, 18 italics in original.)

19 The County argues that, since it has the power to adopt the 20 "terms" of its elected officials, it also has the power to set the 21 years on which the elections of those officials will take place, 22 even if the State's legislature has enacted a general law that 23 provides for different election years for those officials. The 24 County points out that Elections Code section 1300, subdivision 25 (d), expressly admits that it will have the effect of setting the 26 "terms" of district attorneys and sheriffs at six years if they 27 were elected in 2022, as the next presidential primary will not be held until 2028. (Elec. Code, § 1300, subd. (d).) 28 If changing the

1 date on which an election is held will also change the "term" to 2 which an officer is elected, the County reasons it has the authority 3 to set election dates for its officers as well as the length of 4 their terms. Thus, the County concludes that Measure A is not an 5 unauthorized exercise of power, as setting the dates on which 6 elections will take place is an inherent part of setting the terms 7 of its officers.

8 However, the County's reading of the word "terms" is overbroad. 9 The courts have interpreted the word "terms" narrowly. "In the 10 context of the plural use of the word 'terms,' it reflects the 11 singular meaning of the prescribed period for which an officer has 12 been elected and may serve, not his incumbency. 'It is, therefore, 13 not to be confused with the tenure of office ... '" (Younger v. 14 Board of Supervisors, supra, 93 Cal.App.3d at p. 872, citations 15 omitted.)

16 Here, the County has the power to set the terms of its officers, 17 including the district attorney and sheriff, which it has properly done by specifying that they will serve for four years. However, 18 19 the County does not have the authority under Article XI, section 4, 20 to also set the timing of the elections of those officials. Setting 21 the term for which an official will serve is not the same as setting 22 the timing of their election or the dates on which elections will 23 take place. Since the County is not authorized by Article XI, 24 section 4, to set the dates or timing of elections, its attempt to 25 set the elections during gubernatorial election years rather than 26 presidential primary years is unauthorized and is preempted by state 27 law.

COUNTY OF FRESNO Fresno, CA

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1 Notably, in the past, the County never attempted to specify 2 the years in which the elections of its officials would be held 3 prior to the adoption of Measure A, and instead followed state law, which at the time stated that the elections of county officials 4 5 would be held in gubernatorial primary election years. (See former 6 Elec. Code, § 1300.) If the County actually had the authority to 7 set the timing for the elections of its officials, one would expect 8 that its charter would have specified the years in which the 9 elections would be held rather than deferring to state law on the 10 issue. The fact that the County has allowed the State to dictate 11 the timing of county officials' elections for many years indicates 12 that it is the State, not the County, that is authorized to specify 13 the years during which the elections will take place.

Thus, to the extent Measure A seeks to set the timing of the elections of the district attorney and sheriff by stating that they shall take place on gubernatorial election years rather than presidential primary years, as provided under AB759, Measure A is unauthorized and preempted by state law.

19 "Despite the seeming breadth of article XI, section 3(a), a 20 county charter supersedes state law only when the county is 21 legislating in its proper sphere. Hence, 'charter provisions cannot 22 control in matters of statewide concern where the state has occupied 23 the field.'" (San Bernardino County Bd. of Supervisors v. Monell 24 (2023) 91 Cal.App.5th 1248, 1275, citations omitted.)

25 "[C]harter provisions cannot control in matters of statewide 26 concern where the state has occupied the field. "Although the 27 adoption of local rules supplementary to state law is proper under 28 some circumstances, it is well settled that local regulation is

1 invalid if it attempts to impose additional requirements in a field
2 which is fully occupied by statute." (Wilson v. Beville (1957) 47
3 Cal.2d 852, 859, citation omitted.)

4 "It has long been settled that, insofar as a charter city 5 legislates with regard to municipal affairs, its charter prevails over general state law. However, as to matters of statewide 6 7 concern, charter cities remain subject to state law. Similar rules 8 apply to charter counties." (Sonoma County Organization of Public 9 Employees v. County of Sonoma (1979) 23 Cal.3d 296, 315-316. 10 citations omitted.)

11 Courts apply a multi-part test to determine whether a city or 12 county ordinance is preempted by state law. "First, a court must 13 determine whether the city ordinance at issue regulates an activity 14 that can be characterized as a 'municipal affair.'1 Second, the 15 court 'must satisfy itself that the case presents an actual conflict 16 between [local and state law].' Third, the court must decide whether 17 the state law addresses a matter of 'statewide concern.' Finally, 18 the court must determine whether the law is 'reasonably related to 19 ... resolution' of that concern and 'narrowly tailored' to avoid 20 unnecessary interference in local governance. 'If ... the court is 21 persuaded that the subject of the state statute is one of statewide 22 concern and that the statute is reasonably related to its resolution [and not unduly broad in its sweep], then the conflicting charter 23 24 city measure ceases to be a "municipal affair" pro tanto and the 25 Legislature is not prohibited by article XI, section 5(a), from 26 addressing the statewide dimension by its own tailored enactments.""

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COUNTY OF FRESNO Fresno, CA $^{\rm 1}$ This part of the test does not apply where there is a challenge to a county ordinance rather than a city ordinance.

1 (State Building & Construction Trades Council of California v. City 2 of Vista (2012) 54 Cal.4th 547, 556, citations omitted.)

3 "[A] state law of broad general application is more likely to 4 address а statewide concern than one that is narrow and particularized in its application." (State Building & Construction 5 6 Trades Council of California v. City of Vista, supra, at p. 564, citations omitted.) The integrity of the manner in which local 7 8 elections are conducted is a matter of statewide concern. (Jaurequi 9 v. City of Palmdale (2014) 226 Cal.App.4th 781, 795-801.)

10 "The home rule provisions of the California Constitution 11 provide for a measure of independent authority for charter counties 12 and cities. With respect to those matters for which counties and 13 cities are competent to provide in their charters, the general laws of the state are superseded. But the power of charter counties and 14 15cities to make regulations which supersede general law is not 16 without limitation. 'It has long been settled that, insofar as a 17 charter city legislates with regard to municipal affairs, its 18 charter prevails over general state law. However, as to matters of 19 statewide concern, charter cities remain subject to state law. 20 Similar rules apply to charter counties.' Thus, the general law 21 prevails over local enactments of a charter county even with regard 22 to matters which would otherwise be deemed strictly local affairs 23 where the subject matter of the general law is one of statewide 24 This is true regardless of the provisions of the county's concern. 25 charter, 'if it is the intent and purpose of such general laws to 26 occupy the field to the exclusion of municipal regulation " 27 (County of Sacramento v. Fair Political Practices Com. (1990) 222 28 Cal.App.3d 687, 690-691, citations omitted.)

COUNTY OF FRESNO Fresno, CA

In this case, there is an actual conflict between state law 1 2 and Measure A, since Measure A attempts to set the elections of the 3 sheriff and the district attorney on a different election cycle AB759 also attempts to address a matter 4 than specified by AB759. 5 of statewide concern, since it seeks to increase voter participation by placing the elections for district attorney and sheriff on 6 7 presidential election years, which are traditionally years with 8 higher voter turnout. Courts have held that the manner in which 9 local elections are conducted is a matter of statewide concern. 10 (Jaurequi v. City of Palmdale, supra, 226 Cal.App.4th at pp. 795-11 801.) AB759 is also reasonably related to the purpose of increasing 12 voter participation, since requiring the elections of district 13 attorneys and sheriffs to be held on presidential primary years is a reasonable way to encourage voter turnout, which tends to be 14 15 higher on presidential election years than gubernatorial election 16 AB759 is also narrowly tailored to achieve this goal, as it vears. 17 only affects the elections for two types of county officials, Therefore, AB759 meets the test 18 district attorneys and sheriffs. 19 for preemption of conflicting local ordinances like Measure A.

20 The County argues that AB759 will have the effect of extending 21 the tenure of its current district attorney and sheriff beyond the 22 four-year term to which they were elected, and thus AB759 23 constitutes an invalid intrusion into the County's constitutional 24 authority to set the terms of its officials. However, while it is true that AB759 will have the effect of extending the tenures of 25 26 the County's district attorney and sheriff who were elected in 2022, 27 this effect is a fairly minor intrusion on the County's power to 28 set the terms of its officials, since it will only affect the tenures

1 of the district attorney and sheriff from 2022 to 2028. Any district
2 attorney and sheriff elected from 2028 onward will serve four-year
3 terms as specified by the County's charter.

4 "[G]eneral laws seeking to accomplish an objective of statewide 5 concern may prevail over conflicting local regulations even if they 6 impinge to a limited extent upon some phase of local control." 7 (Baggett v. Gates (1982) 32 Cal.3d 128, 139, citation omitted.) 8 Here, AB759 attempts to address a matter of statewide concern, 9 namely increasing voter turnout for local elections for sheriffs 10 and district attorneys. Thus, although AB759 may result in a limited intrusion on the power of the County to set a four-year term for 11 12 its officers for sheriffs and district attorneys elected in 2022, 13 this intrusion does not render AB759 unconstitutional or invalid, 14 as the intrusion will not affect the terms of any future county 15 officials.

16 Therefore, the Court finds that Measure A is unauthorized to 17 the extent that it attempts to set the timing of the elections for 18 district attorney and sheriff on gubernatorial election years, and 19 that it is preempted by state law. As a result, the Court grants 20 the Petition invalidating Measure A and its amendment to Section 15 21 of the County's charter.

VI.

DISPOSITION

The Petition for a Writ of Mandate invalidating Measure A and its amendment to Section 15 of the County's charter is granted. Let a writ issue as requested, for a permanent injunction barring respondents from implementing or enforcing Measure A and its amendment to Section 15 of the County's charter is granted. The

COUNTY OF FRESNO Fresno, CA

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1	request for a declaratory judgment declaring that Measure A and its
2	amendment to Section 15 of the County's charter is preempted and
3	violates California law is granted. Petitioners' request for
4	attorney fees and costs will be determined, if at all, in response
5	to a future noticed motion.
6	IT IS SO ORDERED.
7	Dated this 2 nd day of June, 2025
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9	Karp
10	Hon. D. Tyler Tharpe
11	Judge of the Fresno Superior Court
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28 COUNTY OF FRESNO Fresno, CA	
rresnu, CA	19

SUPERIOR COURT OF CALIFORNIA - COUNTY OF FRESNO Civil Department, Central Division 1130 "O" Street Fresno, California 93724-0002 (559) 457-2000	FOR COURT USE ONLY	
TITLE OF CASE: The People of the State of California; California Secretary of State vs. County of Fresno/WM		
CLERK'S CERTIFICATE OF MAILING	CASE NUMBER: 24CECG03179	

I certify that I am not a party to this cause and that a true copy of the:

Minute order and order after hearing

was placed in a sealed envelope and placed for collection and mailing on the date and at the place shown below following our ordinary business practice. I am readily familiar with this court's practice for collecting and processing correspondence for mailing. On the same day that correspondence is placed for collection and mailing, it is deposited in the ordinary course of business with the United States Postal Service with postage fully prepaid.

Place of mailing: Fresno, California 93724-0002 On Date: 06/02/2025 Cle

JO2 Clerk, by <u>L-Nilper</u> Deputy

S. Clinton Woods Attorney General's Office 455 Golden Gate Ave, Suite 11000 San Francisco, CA 94102-7004 Peter J Wall Office of the Fresno County Counsel 2220 Tulare St., Suite 500 Fresno, CA 93721

Clerk's Certificate of Mailing Additional Address Page Attached