

# MONTHLY OPINION REPORT

## CALIFORNIA ATTORNEY GENERAL'S OFFICE



**KAMALA D. HARRIS**  
Attorney General  
**NATHAN R. BARANKIN**  
Chief Deputy Attorney General  
**KATHLEEN A. KENEALY**  
Chief Assistant Attorney General

**OPINION UNIT**  
**SUSAN DUNCAN LEE**  
Senior Assistant Attorney General  
Marc J. Nolan, Lead Deputy  
Anya M. Binsacca, Deputy  
Lawrence M. Daniels, Deputy  
Diane E. Eisenberg, Deputy  
Manuel M. Medeiros, Deputy  
Stephanie Grimes, SSA



**OPINION UNIT**  
**P. O. Box 944255**  
**Sacramento, CA 94244-2550**  
**(916) 324-5172**

**May 1, 2016**

The Attorney General's Opinion Unit is responsible for researching and drafting the formal opinions of the Attorney General. This Monthly Opinion Report lists all of the questions that are currently under consideration for formal opinions.

If you would like to give us your input on any of these questions, the Opinion Unit would be delighted to hear from you. The Attorney General welcomes and solicits the views of all interested persons concerning the legal issues raised in any question submitted for an opinion. Views should be in writing and directed to the deputy assigned to prepare the opinion. All views submitted before publication will be considered, but early submissions are greatly preferred. All submissions will be treated as public records subject to disclosure under the Public Records Act.

For more information about the Opinion Unit, or to retrieve a copy of a published opinion, please see our website at <http://oag.ca.gov/opinions>.

### **QUESTIONS SUBMITTED IN OPINION REQUESTS ASSIGNED DURING APRIL 2016**

**16-301** requested by Senator John M. W. Moorlach concerning the following question:

May a water district provide retirement contributions to members of its governing board without violating statutory compensation limits? (Assigned to Deputy Attorney General Manuel M. Medeiros)

**16-402** requested by Assemblymember David Hadley concerning the following question:

Must specified prior offenders receive a formal pardon from the Governor in order to obtain a “certificate of rehabilitation and pardon” and qualify for a classified employment position at a school or community college district? (Assigned to Deputy Attorney General Diane E. Eisenberg)

### OPINIONS PENDING

- 11-201** Is a California charter school and its board of directors subject to: a) the Ralph M. Brown Act; or b) the California Public Records Act; or c) the Political Reform Act of 1974; or d) Government Code section 1090; or e) the review and inspection of books and records, by a Grand Jury formed pursuant to Penal Code section 888? (Most notably, the Grand Jury whose function it is to investigate and inquire into county functions of civil concern, *see also* Penal Code section 933.6.) (Medeiros)
- 11-705** May a court impose a probation condition on a DUI defendant to make a specified payment to the DUIRR Program? (Eisenberg)
- 12-1203** May a former local agency employee serve on that public agency's elected Board of Directors while still being carried on that agency's employee payroll solely for purposes of utilizing unused vacation leave remaining from his/her time as an active employee? (Eisenberg)
- 13-1203** May health care professionals offer online discounts for their services through a third-party internet marketer? (Medeiros)
- 14-101** May non-attorneys represent parties in (1) administrative proceedings conducted before the Office of Administrative Hearings, or (2) “due process hearings” conducted under the Education Code? (Medeiros)
- 14-202** May the “premium” generated from a school district bond sale be used to pay for expenses of issuance and other transaction costs? (Nolan)
- 14-301** May an attorney who sits on a city council represent clients with interests adverse to that city? (Daniels)
- 14-403** What is the scope of intergovernmental immunity (Gov. Code §§ 53090-53091) where a city owns and leases real property in an unincorporated area of a county? (Russell)
- 14-901** If a school superintendent's employment contract allows the superintendent to receive cash in lieu of medical benefits, may the school board members receive an equivalent sum in a whole life insurance policy in lieu of medical benefits? (Daniels)

- 14-1206** Must Caltrans pay fees imposed by a county to cover the county's costs for inspecting and reporting on Caltrans surface mining operations within the county? (Russell)
- 15-101** May the Prison Industry Authority deposit funds in a commercial bank account not subject to immediate access or control by other state agencies? (Binsacca)
- 15-201** What are the reporting requirements under the Child Abuse and Neglect Reporting Act for consensual sexual acts between minors of a like age? (Eisenberg)
- 15-301** Is the time for filing the report required under Business and Professions Code section 805 tolled when a healing arts licentiate requests a hearing on the action that triggered the filing requirement? (Binsacca)
- 15-801** How do legally required recusals affect voting allocations among board members of the Metropolitan Water District of Southern California? (Medeiros)
- 15-1101** Quo warranto matter: Does a Rialto city council member reside within city limits? (Daniels)
- 15-1102** Request for advice on the jurisdictional authority of a local housing authority and an out-of-state housing authority under state law. (Binsacca)
- 15-1103** May a city council member, who is also a member of the city's redevelopment successor agency board, purchase commercial property located within a former redevelopment area under circumstances where the member is currently leasing that property under a lease agreement, originally created before the member took office with the city, that contains an option to purchase the leased property? (Daniels)
- 15-1201** Which California state statute governs the filling of vacancies on the Banning Library District Board of Trustees? (Medeiros)
- 15-1202** What are the procedural requirements for filling the vacant office of County Sheriff upon the death of the incumbent sheriff? (Daniels)
- 16-101** Quo warranto matter: Does a misdemeanor conviction for passing a bad check qualify as forgery for purposes of disqualification from office holding? (Binsacca)
- 16-201** May a local jurisdiction require a subdivision applicant to eliminate the designation of a remainder parcel on a tentative parcel map, or require an applicant to provide additional analysis of a remainder parcel that has already been approved for development? (Binsacca)
- 16-301** May a water district provide retirement contributions to members of its governing board without violating statutory compensation limits? (Medeiros)

**16-402** Must specified prior offenders receive a formal pardon from the Governor in order to obtain a “certificate of rehabilitation and pardon” and qualify for a classified employment position at a school or community college district? (Eisenberg)

### CONCLUSIONS OF OPINIONS ISSUED IN APRIL 2016

**14-304—April 14, 2016—1.** Under Vehicle Code section 22507, local authorities may limit the issuance of long-term preferential parking permits to residents only.

2. In issuing long-term residential parking permits, local authorities may not distinguish among residents based on the type of dwelling in which they live.

### OPINIONS CANCELLED IN APRIL 2016

No opinions were cancelled in April.

The deputies assigned to the questions submitted can be reached at the following addresses and telephone numbers:

Anya M. Binsacca: Anya.Binsacca@doj.ca.gov; 455 Golden Gate Avenue, Suite 11000, San Francisco, CA 94102; (415) 703-5713.

Lawrence M. Daniels: Larry.Daniels@doj.ca.gov; 300 S. Spring Street, Los Angeles, CA 90013; (213) 897-2288.

Diane E. Eisenberg: Diane.Eisenberg@doj.ca.gov; 455 Golden Gate Avenue, Suite 11000, San Francisco, CA 94102; (415) 703-1821.

Susan Duncan Lee: Susan.Lee@doj.ca.gov; 455 Golden Gate Avenue, Suite 11000, San Francisco, CA 94102; (415) 703-5876.

Manuel M. Medeiros: Manuel.Medeiros@doj.ca.gov; P. O. Box 944255, Sacramento, CA 94244-2550; (916) 323-1996.

Marc J. Nolan: Marc.Nolan@doj.ca.gov; 300 S. Spring Street, Los Angeles, CA 90013; (213) 897-2255.